

COMBATING TRANSNATIONAL TERRORISM

Edited by

James K. Wither and Sam Mullins

Not for online dissemination

2016

James K. Wither and Sam Mullins, eds., *Combating Transnational Terrorism* (Sofia: Procon, 2016).
doi: 10.11610/ctt.book

The opinions expressed in this book are those of the authors and do not necessarily reflect the official policy or position of the George C. Marshall European Center for Security Studies, the United States of America, the Federal Republic of Germany, or any other government or institution.

Original version: English, 2016

Publisher: Procon Ltd., www.procon.bg
3, Razluka Str., ap. 20, Sofia 1111, Bulgaria

Cover photo courtesy of Karlheinz Wedhorn

ISBN 978-954-92521-9-4 (PDF edition)

CONTENTS

Dedication to Nick Pratt	v
Foreword	vii
About the Authors	xi
List of Case Studies	xvii
1. Defining Terrorism	1
<i>Alex P. Schmid</i>	
2. Terrorist Motivations	17
<i>Dina Al Raffie</i>	
3. The Strategy and Tactics of Terrorism	33
<i>James Howcroft</i>	
4. Terrorist Innovation.....	49
<i>Adam Dolnik</i>	
5. Terrorism and Crime	67
<i>Sam Mullins, James K. Wither, and Steven R. Monaco</i>	
6. Terrorism, Media, and the Rise of the Internet.....	85
<i>Eric Young</i>	
7. Terrorism and Weapons of Mass Destruction.....	99
<i>Robert B. Brannon</i>	
8. Jihadist Foreign Fighters and ‘Lone Wolf’ Terrorism.....	115
<i>Sam Mullins</i>	
9. The Role of the Security Forces in Combating Terrorism	131
<i>James K. Wither</i>	
10. Intelligence-led Policing in Counter-Terrorism: A Perspective from the United Kingdom.....	149
<i>Peter Clarke</i>	
11. Legal Issues in Combating Terrorism	163
<i>Dean L. Dwigans</i>	
12. Talking to Terrorists.....	181
<i>James K. Wither</i>	

13. Countering Violent Extremism..... 199
Sam Mullins

14. Counter-Terrorist Financing.....217
John Sawicki

15. Interagency Cooperation in Counter-Terrorism235
Iztok Prezelj and Joe Airey

16. A Comprehensive Strategy for Combating Terrorism.....253
Joseph B. King

Acknowledgements and Credits.....271

Index273

List of Abbreviations279

Index

A

Abu Sayyaf Group, 75
Afghanistan, 26, 39, 74, 80, 90, 116, 117,
131, 132, 140, 164, 188, 212, 221
al-Muhajiroun, 27
al-Qaeda, 34, 50, 74, 85, 131, 136, 164, 193,
202, 242
al-Qaeda in Iraq (AQI), 56, 62, 184, 217,
221
al-Qaeda in the Arabian Peninsula
(AQAP), 26, 34, 92, 117
al-Qaeda in the Islamic Maghreb (AQIM),
73, 117
al-Shabaab, 36, 86, 92, 93, 96, 117, 133,
219
Jabhat al-Nusra (JN), 115, 193
alternative remittance system, 221, 225,
227
al-Zawahiri, Ayman, 37, 56, 193
anarchists, 6, 36, 56, 89
anthrax, 102, 103
AQ Khan, 108, 109
armed forces, 1, 10, 28, 37, 39, 131, 132,
133, 136, 140, 149, 160, 164, 166, 168,
236, 237, 240, 258, 259
Armed Islamic Group (GIA), 54, 55
Aum Shinrikyo, 45, 50, 52, 54, 59, 90, 101,
102

B

Barot, Dhiren, 153, 157
Basayev, Shamil, 105
Battle of Algiers, 132
Bin Laden, Osama, 25, 85, 91, 116, 117,
118, 135, 143, 161, 186, 193, 220
biological weapons
anthrax, 102, 103
bacteria, 102

Q fever, 102
ricin, 102, 151, 153
rickettsiae, 102
smallpox, 102
toxins, 102

Black September, 90, 137
Boko Haram, 36, 46, 133, 253
Bourgass, Kamel, 151
Breivik, Anders, 236, 237
Broken Arrows, 108

C

Camorra, 72, 78
Carabinieri, 136
CBRN. *See* Weapons of Mass Destruction;
chemical weapons; biological weapons;
radiological weapons
chemical weapons
chlorine, 62, 99
mustard agents, 100
nerve agents, 100
phosgene, 99
sarin, 100, 101
VX, 100
collaboration, 141, 254, 264, 265
interagency, 144, 248, 264, 265
international, 80, 141, 142, 213, 242, 265
Colombia, 34, 75, 76, 77, 132, 133, 152,
165, 181, 184, 187, 188, 189, 200, 212,
219, 223, 230
cooperation
interagency, ix, 79, 131, 235, 236, 237,
239, 240, 242, 243, 244, 245, 248,
249, 264
international, 79, 126, 142, 158, 163,
172, 173, 174, 223, 229, 240, 242, 258
coordination
interagency, 131, 238, 239, 240, 241,
244, 248, 249, 254, 263
international, 81, 97, 100, 157, 242

Countering Violent Extremism (CVE), 127, 199, 201, 202, 203, 207, 209, 211, 212, 213
 counter-radicalization programs, 203
 de-radicalization, 200, 211, 254
 de-radicalization programs, 203, 207
 disengagement, 200, 201, 203, 207, 209
 rehabilitation, 127, 205
 violent extremism, 200

counterinsurgency, 132, 221, 253

Counternarcotics Police Afghanistan, 80

counter-terrorist operations, 21, 131, 142
 Operation Alberich (Germany), 137, 142
 Operation Crevice (UK), 138, 157
 Operation Lightning (UK), 156
 Operation Overt (UK), 158, 159
 Operation Phoenix (Colombia), 165
 Operation Rhyme (UK), 153, 157
 Operation Serval (Mali), 132
 Operation Springbourne (UK), 150, 151, 153

crime-terror nexus, 67, 72, 74, 81

D

Daesh. *See* Islamic State

D-Company, 75, 76

definition
 terrorism, 19

Department of Homeland Security, 39, 80, 141, 244

dirty bombs. *See* radiological weapons

drone. *See* Unmanned Aerial Vehicles

Drug Enforcement Administration, 72, 79, 80

drug-trafficking, 68, 71

E

Egmont Group, 230

Ejército de Liberación Nacional, 200

Euskadi ta Askatasuna (ETA), 34, 55, 137, 182, 185, 188

extradition, 169, 170, 173, 174, 259

extremism. *See* Countering Violent Extremism

F

Federal Bureau of Investigation, 80, 103, 133, 136, 139, 141, 144, 242, 243, 244, 246

Fenians. *See* Provisional Irish Republican Army

Financial Action Task Force, 80, 226, 230

foreign fighters, 23, 73, 115, 116, 118, 119, 120, 121, 124, 126, 127, 144, 193, 205, 221

Foreign-deployed Advisory and Support Teams, 80

Free Aceh Movement, 191

freelance terrorism, 62, 116, 117, 119, 121, 122, 124, 125, 127

Front de Libération Nationale, 20, 132

Fusion Center. *See* intelligence

G

Gjorv Report, 237

groupthink, 25, 59

Grupos Antiterroristas de Liberación, 137

Guantanamo, 39, 143, 167, 169, 205

Guardia Civil, 136

H

Hamas, 39, 45, 183, 186, 191, 193

Hezbollah, 186, 187, 193, 220, 223

Hizb-ut-Tahrir, 27

hostage-taking, 6, 13, 41, 42, 43, 44, 45, 90, 119, 136, 137, 171, 182

human rights. *See* law

I

intelligence
 cycle, 141, 151
 financial, 79, 218, 219, 224, 226, 229, 230, 236, 240, 244, 259
 fusion center, 79, 141, 142, 236, 239, 247, 265
 human (HUMINT), 135
 imagery (IMINT), 135
 open-source (OSINT), 141

sharing, 81, 126, 141, 142, 157, 164, 229, 230, 235, 239, 240, 241, 244, 245, 247, 249, 264
 signal (SIGINT), 135, 140, 142
 intelligence organizations
 Bundesamt für Verfassungsschutz (BfV), 142
 Bundesnachrichtendienst (BND), 187
 Central Intelligence Agency (CIA), 100, 169
 Force Research Unit (FRU), 137
 Government Communications Headquarters (GCHQ), 140
 Interservices Intelligence Agency (ISI), 143
 National Security Agency (NSA), 80, 140
 Secret Intelligence Service (MI6), 143
 Security Service (MI5), 137, 138, 141, 154, 155, 157, 193, 242
 Servizio per la Informazioni e la Sicurezza Militare (SISMI), 169
 intelligence-led policing, 79, 138, 153, 159
 Internal Revenue Service (IRS), 80
 International Criminal Court (ICC), 192
 interrogation, 35, 135, 139, 168, 169, 218
 Irish Republican Army. *See* Provisional Irish Republican Army (PIRA)
 Islamic State, 18, 28, 34, 38, 41, 44, 49, 52, 62, 69, 73, 75, 76, 86, 94, 100, 109, 115, 118, 119, 123, 132, 133, 141, 192, 193, 202, 221, 225, 228, 253

J

Joint Terrorism Task Force (JTTF), 236, 239, 243, 244, 246, 248

K

Kurdistan Workers' Party (PKK), 25

L

Lashkar-e-Taiba (LeT), 42, 132

law

Comprehensive Convention on International Terrorism, 173
 Convention on Torture, 170

Counter Terrorism and Security Bill, 44
 human rights, 9, 39, 132, 143, 144, 168, 170, 175, 218, 230, 267
 international humanitarian law, 167, 168
 law of armed conflict, 167
 Mutual Legal Assistance Treaty, 174, 229
 Patriot Act, 39, 140, 164
 rendition, 140, 168, 169
 targeted killing, 135, 168, 171
 torture, 13, 132, 133, 143, 170, 175, 267
 Liberation Tigers of Tamil Eelam (LTTE).
See Tamil Tigers
 Liquid Bomb Plot. *See* terrorist plots and attacks
 lone actor, 18, 115, 116, 117, 120, 122, 123, 124, 125, 127, 193
 lone wolf. *See* lone actor
 Lord's Resistance Army (LRA), 55, 70, 192

M

McVeigh, Timothy, 37, 56
 money laundering, 68, 74, 81, 217, 218, 223, 224, 228, 229, 230, 240
 Moro Islamic Liberation Front (MILF), 186, 192, 261
 motivation for violent extremism and terrorism
 deprivation, 22
 environmental factors, 17, 22, 26, 29
 family, 24, 27, 36
 identity, 21, 22, 24, 26, 52, 72, 90, 218
 ideology, 21, 23, 24, 28, 52, 57, 60, 62, 94, 111, 121, 128, 158, 200, 202, 207
 individual factors, 17, 19, 20, 21, 22, 23, 25, 26, 29, 57, 76
 injustice, 9, 20, 21, 23, 39
 leadership, 18, 25
 prison, 26, 28, 29, 70, 119, 127, 205
 victimization, 13, 21, 24
 mutually hurting stalemate, 189, 190

N

Narodnaya Volya. *See* People's Will
 National Interdiction Unit (NIU, Afghanistan), 80

National Movement for the Liberation of Azawad (MNL), 220
 NATO Intelligence Fusion Center, 142
 negotiations, 152, 181, 182, 183, 185, 186, 187, 188, 191, 192, 193, 259
 nerve gas. *See* chemical weapons
 networks
 organization, 73, 152, 193, 238, 249
 social, 121
 transnational, 14, 144
 Nigeria, 88, 133
 Norway, 236, 237
 November 17th, 50, 59

O

organized crime, 1, 14, 67, 69, 71, 74, 77, 223

P

Pakistan, 42, 43, 56, 107, 108, 116, 134, 135, 142, 143, 159, 171, 186, 188, 204, 211
 Palestine Liberation Organization, 37, 43, 90
 Paraguayan People's Army (EPP), 73
 People's Will, 5, 56
 Popular Front for the Liberation of Palestine – General Command (PFLP-GC), 50, 54, 59
 Popular Front for the Liberation of Palestine (PFLP), 20
 Provisional Irish Republican Army (PIRA), 25, 39, 43, 54, 55, 70, 73, 74, 78, 137, 152, 154, 190, 192, 201

R

radicalization, 17, 21, 24, 26, 28, 60, 70, 76, 94, 120, 121, 207, 241, 262, 266
 radiological dispersal device. *See* radiological weapons
 radiological weapons
 cesium 137, 105, 106
 dirty bomb, 103, 104, 105

highly enriched uranium, 104, 105, 106, 108, 111
 plutonium, 105, 106, 111
 radiological isotopes, 105, 106
 Red Army Faction (RAF), 54, 55, 59
 Red Brigades, 37, 72, 185
 rendition. *See* law
 resilience, 202, 212, 256, 257
 Revolutionary Armed Forces of Colombia (FARC), 54, 70, 73, 75, 76, 165, 184, 185, 187, 189, 219, 221
 ricin. *See* biological weapons
 Royal Ulster Constabulary (RUC), 137, 141

S

salmonella. *See* biological weapons
 sarin gas. *See* chemical weapons
 Sendero Luminoso, 34, 54, 220
 Sensitive Investigative Unit (SIU), 80
 Sharia4, 27
 Shining. *See* Sendero Luminoso
 Sicarii, 43, 253
 special operations
 Special Air Service (SAS), 136
 Special Operations Command (SOCOM), 135
 Special Operations Forces (SOF), 133, 135, 137, 139
 special police units
 Grenzschutzgruppe 9 (GSG-9), 137, 142
 Groupe d'Intervention de la Gendarmerie Nationale (GIGN), 136
 Special Weapons and Tactics (SWAT), 136, 139
 Yamam (Israel), 136
 state terrorism, 12, 13, 14, 58, 68, 77, 107, 187, 219, 259
 strategy, 14, 33
 CT strategy, 131, 155, 161, 182, 195, 199, 203, 205, 207, 213, 237, 254, 255, 256, 257, 259, 261, 263, 266, 268
 terrorist strategy, 19, 21, 33, 36, 46, 51, 64, 86, 93, 132, 153

T

- Taliban, 36, 45, 75, 142, 164, 173, 186, 187, 188, 221, 223
- Tamil Tigers, 34, 54, 70, 184, 185, 220
- Tehreek-e-Taliban, Pakistan, 36, 212
- terrorism
- definition, 1, 2, 4, 5, 6, 7, 8, 10, 12, 13, 15, 17, 69, 75, 86, 173, 200, 218
 - financing, 58, 68, 76, 140, 151, 173, 176, 217, 218, 220, 221, 223, 225, 227, 229, 230, 240, 264
 - international, 6, 7, 94, 131, 166, 171, 173, 225, 245
 - legislation, 4, 39, 68, 69, 81, 164, 172, 175, 226, 229, 238
 - tactics, 9, 21, 33, 40, 44, 45, 49, 50, 54, 56, 62, 72, 74, 118, 258
- terrorist media
- al Hayat, 94
 - al-Kataib News Channel, 93
 - as-Sahab (“The Cloud”), 91
 - Azzam Publications, 173
 - Dabiq, 34, 94
 - Inspire, 34, 92, 94, 118
 - Mujatweets, 94
 - Sawt al-Jihad (Voice of the Jihad), 91
- terrorist plots and attacks
- Beslan school siege (2004), 36, 44, 136
 - Charlie Hebdo attack (2015), 39, 41, 88, 119, 136
 - Liquid Bomb Plot (2006), 117, 159, 176
 - Mumbai (2008), 41, 42, 46, 50, 76, 132, 136
 - Munich Olympics (1972), 37, 90, 137
 - Norway (2011), 40
 - Oklahoma City bombing (1995), 37, 56
 - Omagh (1998), 153
 - Paris (2015), 38, 39, 42, 62, 115
 - Sofia (1925), 6
- Tupac Amaru Revolutionary Movement (MRTA), 44

U

- ummah, 20, 24, 94
- United Kingdom (UK), 2, 109, 117, 141, 149, 256
- United Nations (UN), 4, 6, 7, 8, 9, 14, 80, 170, 173, 258
- United States (US), 7, 11, 34, 94, 103, 108, 159
- Unmanned Aerial Vehicle (UAV), 21, 26, 134, 135, 140, 171, 178

V

- vigilantism, 12, 69
- violent extremism. *See* Countering Violent Extremism (CVE)

W

- Weather Underground, 23
- Whole of Government (approach to CT), 131